

The Honourable Ken Krawetz
Deputy Premier
Minister of Finance



SASKATCHEWAN PROVINCIAL BUDGET

11-12

THE SASKATCHEWAN ADVANTAGE

**S U P P L E M E N T A R Y
E S T I M A T E S
D E C E M B E R**



SASKATCHEWAN

Supplementary Estimates - December

For the Fiscal Year
Ending March 31
2012

General Revenue Fund

Supplementary Estimates - December

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Introduction

The 2011-12 Supplementary Estimates – December are prepared in accordance with Section 12(1) of *The Financial Administration Act, 1993* and therefore include the estimated increases in 2011-12 “To Be Voted” and “Statutory” expenditures, loans, advances or investments to be paid from the General Revenue Fund (GRF).

The funding requests reflect the additional commitments that the government has or will undertake during the fiscal year. The requested funding is the net amount required after reallocating voted appropriations not required in other areas of the Vote.

The additional funding contained in the 2011-12 Supplementary Estimates – December includes appropriations already provided by special warrants. *The Financial Administration Act, 1993* requires that special warrant appropriations be “submitted to the Legislative Assembly as part of the next *Appropriation Act* that is not an Act for interim supply”.

The 2011-12 Supplementary Estimates – December contain financial statements and schedules similar in format to those included in the 2011-12 Estimates and incorporate estimated changes in revenue, expenditure and loan disbursements.

The detail section of the 2011-12 Supplementary Estimates – December follows the similar Vote (ministry or Crown organization), subvote (major program area) and allocation (component of a subvote) as the 2011-12 Estimates.

The subvote descriptions provided in the 2011-12 Estimates apply to the 2011-12 Supplementary Estimates – December. Subvote descriptions may be expanded by the explanation for the additional funding provided by the Supplementary Estimates.

Descriptions for new votes and subvotes are incorporated into the explanation for the additional funding.

The Principles and Concepts, Accounting Policies and Glossary of Terms outlined in the 2011-12 Estimates apply to the 2011-12 Supplementary Estimates – December.

Statement of Operations and Accumulated Deficit

(thousands of dollars)

	Original Estimated 2011-12	Revised Estimated 2011-12	Change 2011-12
Revenue.....	10,794,300	10,951,100	156,800
Expense.....	10,679,266	10,926,098	246,832
Pre-Transfer Surplus (Deficit).....	115,034	25,002	(90,032)
Transfer (to) Growth and Financial Security Fund.....	(57,517)	(12,501)	45,016
Transfer from Growth and Financial Security Fund.....	325,000	325,000	-
Surplus	382,517	337,501	(45,016)
Accumulated Deficit, Beginning of Year.....	(526,434)	(498,759) ¹	27,675
Accumulated Deficit, End of Year	(143,917)	(161,258)	(17,341)

¹ This amount represents the accumulated deficit of the General Revenue Fund at March 31, 2011 per the 2010-11 Public Accounts.

Statement of Change in Net Debt

(thousands of dollars)

	Original Estimated 2011-12	Revised Estimated 2011-12	Change 2011-12
Annual Surplus.....	382,517	337,501	(45,016)
Acquisition of Capital Assets.....	(415,655)	(426,978)	(11,323)
Amortization of Capital Assets (Gross).....	174,434	174,785	351
Disposal of Agricultural Land (Book Value).....	8,000	8,000	-
(Increase) Decrease in Net Debt from Operations.....	149,296	93,308	(55,988)
Net Debt, Beginning of Year.....	(3,716,706)	(3,675,993) ¹	40,713
Net Debt, End of Year	(3,567,410)	(3,582,685)	(15,275)

¹ This amount represents the net debt of the General Revenue Fund at March 31, 2011 per the 2010-11 Public Accounts.

Growth and Financial Security Fund

(thousands of dollars)

	Original Estimated 2011-12	Revised Estimated 2011-12	Change 2011-12
Growth and Financial Security Fund, Beginning of Year.....	978,294	1,005,968 ¹	27,674
Transfer from General Revenue Fund.....	57,517	12,501	(45,016)
Transfer (to) General Revenue Fund.....	(325,000)	(325,000)	-
Growth and Financial Security Fund, End of Year	710,811	693,469	(17,342)

Transfer from the General Revenue Fund (GRF) is 50 per cent of the GRF's pre-transfer surplus in accordance with Section 18(1) of *The Growth and Financial Security Act*. Transfer to the GRF is pursuant to Section 20 of the Act.

¹ This amount represents the balance at March 31, 2011 per the 2010-11 Public Accounts.

Schedule of Budgetary Appropriation

(thousands of dollars)

	Original Estimated 2011-12	Supplementary Estimated 2011-12	Estimated Adjustments ¹ 2011-12	Revised Estimated 2011-12
Ministries and Agencies				
Advanced Education, Employment and Immigration.....	854,079	8,431	-	862,510
Agriculture.....	415,853	27,565	-	443,418
Corrections, Public Safety and Policing.....	378,599	60,000	-	438,599
Education.....	1,232,792	94,702	-	1,327,494
- Teachers' Pensions and Benefits.....	198,507	2,700	-	201,207
Energy and Resources.....	49,123	1,015	-	50,138
Enterprise and Innovation Programs.....	27,347	-	(324)	27,023
Enterprise Saskatchewan.....	41,803	-	-	41,803
Environment.....	188,933	33,860	-	222,793
Executive Council.....	12,214	173	-	12,387
Finance.....	58,711	-	-	58,711
- Public Service Pensions and Benefits.....	280,860	-	-	280,860
Finance Debt Servicing.....	420,000	-	(10,000)	410,000
First Nations and Métis Relations.....	82,248	-	-	82,248
Government Services.....	45,950	-	-	45,950
Health.....	4,462,174	-	-	4,462,174
Highways and Infrastructure.....	270,938	52,045	-	322,983
Highways and Infrastructure Capital.....	285,300	10,000	8,123	303,423
Information Technology Office.....	19,704	-	-	19,704
Innovation Saskatchewan.....	3,467	-	-	3,467
Justice and Attorney General.....	162,657	-	(3,030)	159,627
Labour Relations and Workplace Safety.....	16,958	417	-	17,375
Municipal Affairs.....	388,713	-	(9,099)	379,614
Office of the Provincial Capital Commission.....	10,595	371	-	10,966
Office of the Provincial Secretary.....	3,579	-	-	3,579
Public Service Commission.....	36,743	-	-	36,743
Saskatchewan Research Council.....	18,133	-	-	18,133
Social Services.....	823,001	-	(17,200)	805,801
Tourism, Parks, Culture and Sport.....	107,610	-	(4,290)	103,320
Legislative Assembly and its Officers				
Chief Electoral Officer.....	14,309	1,500	-	15,809
Children's Advocate.....	1,833	160	-	1,993
Conflict of Interest Commissioner.....	145	-	-	145
Information and Privacy Commissioner.....	1,114	60	-	1,174
Legislative Assembly.....	24,433	625	-	25,058
Ombudsman.....	2,979	-	-	2,979
Provincial Auditor.....	8,134	-	-	8,134
Budgetary Appropriation	10,949,538	293,624	(35,820)	11,207,342
"Voted" Budgetary Appropriation.....	10,176,582	289,424	(25,820)	10,440,186
"Statutory" Budgetary Appropriation.....	772,956	4,200	(10,000)	767,156

¹ Estimated adjustments include the following:

Voted Appropriation forecasted to be unutilized	(33,943)
Statutory Appropriation revised downwards	(10,000)
2010-11 Highways and Infrastructure Capital carryover to 2011-12	58,123
2011-12 Forecasted Highways and Infrastructure Capital carryover to 2012-13	(50,000)
	<u>(35,820)</u>

Schedule of Budgetary Appropriation and Expense

(thousands of dollars)

	Revised ¹ Estimated Appropriation 2011-12	Deduct: Revised Capital Asset Acquisitions ² 2011-12	Add: Revised Amortization of Capital Assets 2011-12	Revised Estimated Expense 2011-12
Ministries and Agencies				
Advanced Education, Employment and Immigration.....	862,510	-	1,826	864,336
Agriculture.....	443,418	-	2,107	445,525
Corrections, Public Safety and Policing.....	438,599	13,500	2,401	427,500
Education.....	1,327,494	-	1,000	1,328,494
- Teachers' Pensions and Benefits.....	201,207	-	-	201,207
Energy and Resources.....	50,138	13,602	2,116	38,652
Enterprise and Innovation Programs.....	27,023	-	-	27,023
Enterprise Saskatchewan.....	41,803	-	-	41,803
Environment.....	222,793	15,101	6,707	214,399
Executive Council.....	12,387	-	-	12,387
Finance.....	58,711	950	1,150	58,911
- Public Service Pensions and Benefits.....	280,860	-	-	280,860
Finance Debt Servicing.....	410,000	-	-	410,000
First Nations and Métis Relations.....	82,248	-	7	82,255
Government Services.....	45,950	33,148	-	12,802
Health.....	4,462,174	1,244	1,690	4,462,620
Highways and Infrastructure.....	322,983	10,022	119,395	432,356
Highways and Infrastructure Capital.....	303,423	303,423	-	-
Information Technology Office.....	19,704	3,750	420	16,374
Innovation Saskatchewan.....	3,467	-	-	3,467
Justice and Attorney General.....	159,627	11,592	700	148,735
Labour Relations and Workplace Safety.....	17,375	-	104	17,479
Municipal Affairs.....	379,614	-	-	379,614
Office of the Provincial Capital Commission.....	10,966	-	-	10,966
Office of the Provincial Secretary.....	3,579	-	-	3,579
Public Service Commission.....	36,743	250	1,500	37,993
Saskatchewan Research Council.....	18,133	-	-	18,133
Social Services.....	805,801	10,722	1,893	796,972
Tourism, Parks, Culture and Sport.....	103,320	9,349	2,623	96,594
Legislative Assembly and its Officers				
Chief Electoral Officer.....	15,809	25	-	15,784
Children's Advocate.....	1,993	-	-	1,993
Conflict of Interest Commissioner.....	145	-	-	145
Information and Privacy Commissioner.....	1,174	-	-	1,174
Legislative Assembly.....	25,058	300	92	24,850
Ombudsman.....	2,979	-	3	2,982
Provincial Auditor.....	8,134	-	-	8,134
Total	11,207,342	426,978	145,734³	10,926,098

¹ Revised Estimated is the estimated usage of voted and statutory appropriations for 2011-12 - see Schedule of Budgetary Appropriation.

² Estimated usage of appropriation for government-owned capital - see Schedule of Capital Investments.

³ Total capital amortization of government-owned assets excludes amortization incurred by service providers such as the Ministry of Government Services that is recovered from voted appropriation through billing client ministries (\$20,350K) and from non-GRF organizations (\$8,701K).

Schedule of Capital Investments

(thousands of dollars)

	Original Estimated 2011-12	Supplementary Estimated 2011-12	Estimated Adjustments 2011-12 ¹	Revised Estimated 2011-12
Capital Asset Acquisitions				
Corrections, Public Safety and Policing.....	13,500	-	-	13,500
Energy and Resources.....	14,102	-	(500)	13,602
Environment.....	15,101	-	-	15,101
Finance.....	950	-	-	950
Government Services.....	33,148	-	-	33,148
Health.....	1,244	-	-	1,244
Highways and Infrastructure.....	295,322	10,000	8,123 ²	313,445
Information Technology Office.....	3,750	-	-	3,750
Justice and Attorney General.....	17,892	-	(6,300)	11,592
Public Service Commission.....	250	-	-	250
Social Services.....	10,722	-	-	10,722
Tourism, Parks, Culture and Sport.....	9,349	-	-	9,349
Legislative Assembly and its Officers.....	325	-	-	325
Capital Asset Acquisitions	415,655	10,000	1,323	426,978
Capital Transfer Payments				
Advanced Education, Employment and Immigration.....	5,550	-	-	5,550
Corrections, Public Safety and Policing.....	2,065	-	-	2,065
Education.....	19,940	28,328	-	48,268
Highways and Infrastructure.....	11,886	-	-	11,886
Municipal Affairs.....	134,071	-	(9,293)	124,778
Office of the Provincial Capital Commission.....	-	225	-	225
Tourism, Parks, Culture and Sport.....	5,692	-	(3,889)	1,803
Capital Transfer Payments	179,204	28,553	(13,182)	194,575
Capital Investments	594,859	38,553	(11,859)	621,553

¹ The estimated adjustments represent transfers between capital (asset acquisitions and transfer payments) and non-capital appropriations, forecasted reductions or savings and the net change in capital carryover in Highways and Infrastructure (see note 2).

² This amount represents the 2010-11 capital carryover of \$58,123K, offset by the 2011-12 forecasted capital carryover of (\$50,000K) for work in progress by year end as authorized by annual Appropriation Acts.

Schedule of Budgetary Appropriation by Classification (Supplementary Estimates - December)

(thousands of dollars)

Vote	Government Delivered Programs			Transfers			2011-12 Total
	Salaries and Benefits	Goods and Services	Capital	Transfers for Public Service		Transfers to Individuals	
				Operating	Capital		
Ministries and Agencies							
Advanced Education, Employment and Immigration.....	-	-	-	-	-	8,431	8,431
Agriculture.....	-	-	-	200	-	27,365	27,565
Corrections, Public Safety and Policing.....	-	-	-	-	-	60,000	60,000
Education.....	-	-	-	69,074	28,328	-	97,402
Energy and Resources.....	-	-	-	-	-	1,015	1,015
Environment.....	-	-	-	33,860	-	-	33,860
Executive Council.....	-	-	-	173	-	-	173
Highways and Infrastructure.....	-	49,000	-	3,045	-	-	52,045
Highways and Infrastructure Capital.....	-	-	10,000	-	-	-	10,000
Labour Relations and Workplace Safety.....	247	170	-	-	-	-	417
Office of the Provincial Capital Commission.....	-	-	-	146	225	-	371
Legislative Assembly and its Officers							
Chief Electoral Officer.....	852	648	-	-	-	-	1,500
Children's Advocate.....	160	-	-	-	-	-	160
Information and Privacy Commissioner.....	30	30	-	-	-	-	60
Legislative Assembly.....	395	230	-	-	-	-	625
Supplementary Budgetary Appropriation							
"Voted" Budgetary Appropriation.....	1,684	50,078	10,000	106,498	28,553	96,811	293,624
"Statutory" Budgetary Appropriation.....	832	49,430	10,000	103,798	28,553	96,811	289,424
	852	648	-	2,700	-	-	4,200

Schedule of Lending and Investing Disbursements

(thousands of dollars)

	Original Estimated 2011-12	Revised Estimated 2011-12	Change 2011-12
Crown Corporations - Loans			
Information Services Corporation of Saskatchewan.....	9,900	9,900	-
Municipal Financing Corporation of Saskatchewan.....	20,000	30,000	10,000
Saskatchewan Gaming Corporation.....	6,800	6,800	-
Saskatchewan Opportunities Corporation.....	6,500	3,100	(3,400)
Saskatchewan Power Corporation.....	733,300	355,811	(377,489)
Saskatchewan Telecommunications Holding Corporation.....	92,900	161,400	68,500
Saskatchewan Water Corporation.....	10,000	10,000	-
SaskEnergy Incorporated.....	7,400	16,700	9,300
Crown Corporations - Loans	886,800	593,711	(293,089)
Other - Loans			
Advanced Education, Employment and Immigration.....	50,000	52,000	2,000
Enterprise and Innovation Programs.....	4,000	3,000	(1,000)
First Nations and Métis Relations.....	350	160	(190)
Highways and Infrastructure.....	-	3,200	3,200
Other - Loans	54,350	58,360	4,010
Loans	941,150	652,071	(289,079)
Investments			
Contributions to Sinking Funds.....	88,045	88,569	524
Investments	88,045	88,569	524
Disbursements	1,029,195	740,640	(288,555)

Debt Redemption

(thousands of dollars)

	Original Estimated 2011-12	Revised Estimated 2011-12	Change 2011-12
Debt Redemption			
Government General Debt.....	362,741	252,779	(109,962)
Crown Corporation General Debt.....	16,247	16,347	100
Government Business Enterprise Specific Debt.....	-	-	-
<i>Amounts in this vote are "Statutory".</i>	378,988	269,126	(109,862)

General Revenue Fund

Supplementary Estimates - December

For the Fiscal Year Ending March 31, 2012

(thousands of dollars)

		Supplementary Estimates 2011-12
Budgetary Appropriation		
Executive Branch of Government		
Advanced Education, Employment and Immigration - Vote 37		
Student Supports (AE03)		
Saskatchewan Student Aid Fund.....		8,431
		8,431
<p><i>Additional funding is required for costs associated with increased student loans made under the Saskatchewan Student Aid Fund.</i></p>		
Agriculture - Vote 1		
Industry Assistance (AG03)		
Contributions for General Agriculture Interests.....		200
Business Risk Management (AG10)		
AgriInvest.....	10,800	
AgriRecovery.....	16,565	27,365
		27,565
<p><i>Additional funding is required for AgriInvest and for increased costs in the SaskBio program. Additional funding is required for the provincial portion of the Canada-Saskatchewan Excess Moisture Program which is mostly offset by a reduction in the amount paid through AgriStability.</i></p>		
Corrections, Public Safety and Policing - Vote 73		
Public Safety (CP06)		
Provincial Disaster Assistance Program.....		60,000
		60,000
<p><i>Additional funding of \$40.0M was provided by special warrant for the Provincial Disaster Assistance Program and additional funding of \$20.0M is required for increased eligible claims under this program. This expense is forecasted to be partially offset by federal funding of \$51.0M.</i></p>		

Supplementary Estimates - December

Continued

(thousands of dollars)

		Supplementary Estimates 2011-12
Education - Vote 5		
PreK-12 Education (ED03)		
School Operating.....	66,374	
School Capital Transfers.....	28,328	94,702
Teachers' Pensions and Benefits (ED04)		
Saskatchewan Teachers' Retirement Plan (Statutory).....		2,700
<i>This vote includes "Statutory" amounts. The amount "To Be Voted" is \$94,702K.</i>		97,402
<p><i>Additional funding is required for school divisions for increased teacher salaries resulting from the Teachers' Provincial Collective Bargaining Agreement, for an increase in the school operating grant related to education property tax reconciliation, for renovations to École Monseigneur de Laval – Pavillon Secondaire (the former Robert Usher Collegiate), and for increased funding for school capital projects across the Province. Additional statutory funding is required for increased contributions to the Saskatchewan Teachers' Retirement Plan.</i></p>		
Energy and Resources - Vote 23		
Forestry Development (ER18)		
Forestry Development.....		1,015
		1,015
<p><i>Additional funding is required primarily for the commitment to the Agency Chiefs Tribal Council for the Memorandum of Understanding to fund forest resource agreements in the Prince Albert Forest Management Agreement Area. This increase is partially offset by delayed capital project expenditures.</i></p>		
Environment - Vote 26		
Environmental Protection (EN11)		
Saskatchewan Watershed Authority.....		33,860
		33,860
<p><i>Additional funding was provided by special warrant to cover existing commitments and enhancements made under the Emergency Flood Damage Reduction Program, to complete the Waldsea Lake and Fishing Lake flood control projects and to cover costs for urgent repairs to flood damaged infrastructure. The expense is forecasted to be partially offset by federal funding of \$17.0M.</i></p>		

Supplementary Estimates - December

Continued

(thousands of dollars)

	Supplementary Estimates 2011-12
Executive Council - Vote 10	
Francophone Affairs (EX11)	
Francophone Affairs.....	173
	173
<i>Additional funding is required for the Saskatchewan Arts Board as part of the Canada-Saskatchewan Agreement on Francophone Affairs. This amount is fully offset by federal funding.</i>	
Highways and Infrastructure - Vote 16	
Strategic Municipal Infrastructure (HI15)	
Transportation Partnerships Fund.....	1,975
Preservation of Transportation System (HI04)	
Surface Preservation.....	49,000
Transportation Policy and Programs (HI06)	
Transportation Policy and Programs.....	1,070
	52,045
<i>Additional funding of \$20.0M was provided by special warrant for emergency work due to spring and summer flooding and additional funding of \$29.0M is required for this work. This expense is forecasted to be partially offset by federal funding of \$36.1M. Additional grant funding of \$1.975M is required for the Transportation Partnerships Fund in order to make the matching contributions for two loans made through the Short-Line Railways Loan Program. An additional \$1.07M is required for the expense associated with the concessionary terms of these loans.</i>	
Highways and Infrastructure Capital - Vote 17	
Infrastructure Enhancement (HC02)	
Infrastructure Enhancement.....	10,000
	10,000
<i>Additional capital funding was provided by special warrant for emergency work required due to spring and summer flooding. This appropriation is forecasted to be partially offset by federal funding of \$5.0M.</i>	

Supplementary Estimates - December

Continued

(thousands of dollars)

		Supplementary Estimates 2011-12
Labour Relations and Workplace Safety - Vote 20		
Occupational Health and Safety (LR02)		
Occupational Health and Safety.....		247
Labour Relations and Mediation (LR05)		
Labour Relations and Mediation.....		170
		417
<p><i>Additional funding is required for mediation costs for collective bargaining agreements with the Saskatchewan Teachers' Federation and the Saskatchewan School Boards Association, and with the Saskatchewan Government and General Employees' Union and the Saskatchewan Institute of Applied Science and Technology. Additional funding is also required for increased personal service costs.</i></p>		
Office of the Provincial Capital Commission - Vote 85		
Capital Commission Operations (PC02)		
Wascana Centre Authority Supplementary.....	225	
Saskatchewan Archives Board.....	146	371
		371
<p><i>Additional funding is required for upgrades to the Queen Elizabeth II Gardens and increased costs for Saskatchewan Archives Board operations.</i></p>		
Legislative Branch of Government		
Chief Electoral Officer - Vote 34		
Chief Electoral Officer (CE01)		
Chief Electoral Officer.....		1,500
		1,500
<p><i>Amounts in this vote are "Statutory".</i></p> <p><i>Additional statutory funding is required for costs associated with a longer and more thorough enumeration which took place outside the writ and for additional spending on advertising related to voter identification regulations.</i></p>		

Supplementary Estimates - December

Continued

(thousands of dollars)

	Supplementary Estimates 2011-12
Children's Advocate - Vote 76	
Children's Advocate (CA01)	
Children's Advocate Operations.....	160
	160
<i>Additional funding is required due to higher-than-expected personal service costs.</i>	
Information and Privacy Commissioner - Vote 55	
Information and Privacy Commissioner (IP01)	
Information and Privacy Commissioner.....	60
	60
<i>Additional funding is required for staffing-related expenses.</i>	
Legislative Assembly - Vote 21	
Central Management and Services (LG01)	
Central Management and Services.....	625
	625
<i>Additional funding is required due to reorganization costs.</i>	
Summary - Budgetary Appropriation	
"To Be Voted".....	289,424
"Statutory".....	4,200
Total Budgetary Appropriation	293,624
Amount Provided by Special Warrant.....	103,860
Additional Funding Required.....	189,764

Supplementary Estimates - December

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(thousands of dollars)

	Supplementary Estimates 2011-12
Lending and Investing Activities	
Advanced Education, Employment and Immigration - Vote 169	
Loans to Student Aid Fund (AE01).....	2,000
	2,000
<i>Additional funding is required for increased student loans made under the Saskatchewan Student Aid Fund.</i>	
Highways and Infrastructure - Vote 145	
Loans for Short-Line Railways (HI01).....	3,200
	3,200
<i>Additional funding was provided by special warrant for two loans provided through the Short-Line Railways Loan Program for the startup of two new short-line railways.</i>	
Municipal Financing Corporation of Saskatchewan - Vote 151	
Loans (MF01) - (Statutory).....	10,000
<i>Amounts in this vote are "Statutory".</i>	10,000
Saskatchewan Telecommunications Holding Corporation - Vote 153	
Loans (ST01) - (Statutory).....	68,500
<i>Amounts in this vote are "Statutory".</i>	68,500
SaskEnergy Incorporated - Vote 150	
Loans (SE01) - (Statutory).....	9,300
<i>Amounts in this vote are "Statutory".</i>	9,300

Supplementary Estimates - December

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(thousands of dollars)

	Supplementary Estimates 2011-12
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Summary - Lending and Investing Activities	
"To Be Voted".....	5,200
"Statutory".....	87,800
Total Lending and Investing Activities	93,000
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Amount Provided by Special Warrant.....	3,200
Additional Funding Required.....	89,800
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Sinking Fund Payments - Government Share - Vote 176	
Sinking Fund Payments.....	524
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<i>Amounts in this vote are "Statutory".</i>	524
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